



Current Legislative Events Multiemployer Plans NCCMP

November 19, 2019

By:

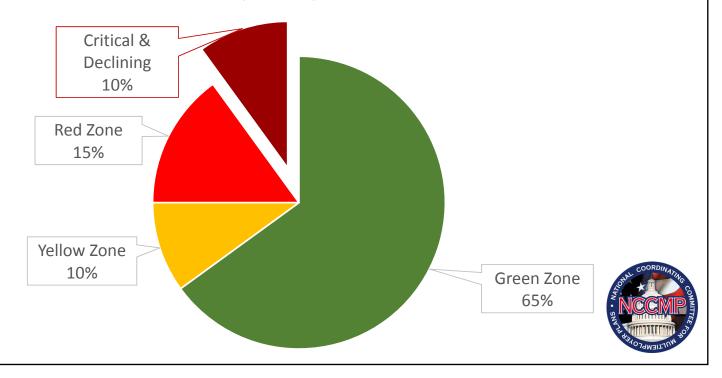
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Background

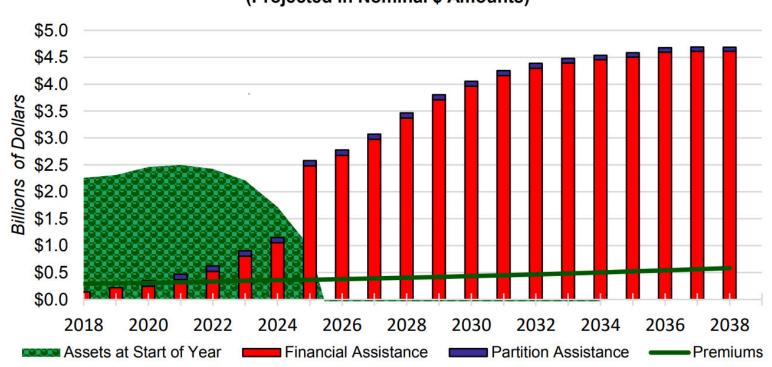
- Most multiemployer plans are healthy
 - 65% plans in the Green Zone (June 2018 Zone Survey, Segal Consulting)
- 10-15% of plans face inevitable insolvency
 - More than 1 million participants will be affected





PBGC Multiemployer Fund Insolvency

PBGC Assets, Average Assistance Payments and Premiums by Fiscal Year (Projected in Nominal \$ Amounts)



Source: PBGC 2018 Projections Report





Consequences of Inaction Benefit Reductions Under Current Law

Examples from MPRA Applications

(\$ Billions)	Contractual Benefits Payable	Benefits Payable Under MPRA Application	PBGC Current Law (Maximum \$12,870 Annually at 30 Years) Benefits Payable	PBGC Benefits Payable at PBGC Insolvency
MPRA Applicants*	\$6.02	\$4.06	\$2.83	\$0.14 - \$0.35
Percent Benefit Reduction from Contractual Benefits Payable	0.00%	36%	53%	94% to 98%

^{*} Central States, Southeast and Southwest Areas Pension Plan, New York State Teamsters Conference Pension & Retirement Fund, Western States Office & Professional Employees Pension Fund, Southwest Ohio Regional Council of Carpenters Pension Plan, Iron Workers Local 17 Pension Fund, Teamsters Local 469 Pension Plan, Local 805 IBT Pension & Retirement Plan, Ironworkers Local 16 Pension Fund, Int'l Assoc. Of Machinists Motor City Pension Fund, Alaska Ironworkers Pension Plan, Bricklayers and Allied Craftworkers Local 5 Pension Plan, and the Bricklayers & Allied Craftsmen Local No. 7 Pension Plan.





Consequences of Inaction Costs to the Federal Government – 10 year

Federal Costs (2019-2028) - No Change to Current Law (\$Billions)						
Federal Tax Revenue Source	15% Employment Losses	25% Employment Losses	40% Employment Losses	100% Employment Losses		
Pensions and Pension Based Output	\$19.6	\$19.6	\$19.6	\$19.6		
Wages and Wage Based Output	\$12.5	\$20.8	\$33.3	\$83.1		
Total Federal Tax Revenue Loss	\$32.1	\$40.4	\$52.8	\$102.7		
New Federal Safety Net Spending	\$138.3	\$138.3	\$138.3	\$138.3		
Total Federal Costs	\$170.4	\$178.7	\$191.1	\$241.0		





Joint Select Committee on Solvency of Multiemployer Pension Plans

- As part of Bipartisan Budget Act of 2018, Congress convened the Joint Select Committee on Solvency of Multiemployer Pension Plans
 - Passed and signed by the President on February 9, 2018
 - Bipartisan
 - House and Senate
- Tasked with "significantly improv[ing] the solvency of multiemployer pension plans and the Pension Benefit Guaranty Corporation"





Joint Select Committee

- 16 members appointed by House and Senate Leaders
 - 8 Senators (4 Republican and 4 Democrat)
 - 8 House members (4 Republican and 4 Democrat)
- 5 hearings held in 2018:
 - The History and Structure of the Multiemployer Pension System (April 18)
 - The Structure and Financial Outlook of the Pension Benefit Guaranty Corporation (May 17)
 - Employer Perspectives on Multiemployer Pension Plans (June 13)
 - Understanding What's at Stake for Current Workers and Retirees (July 13)
 - How the Multiemployer Pension System Affects Stakeholders (June 25)
- Was to report a bill by last week of November 2018
 - Would have received expedited treatment in Senate





JSC Concepts

- Mid-November 2018, preliminary draft document became available:
 - MPRA repealed
 - New Liability Removal Program: distressed plans can partition orphaned liability to the PBGC
 - Up to \$3B per year of Federal funding available to fund liability removal program
 - Increase PBGC guarantee from \$35.75 to \$70 per month per year of service
 - Plan failure is defined at the point when plan is projected to be within five years of insolvency
 - Changes to Withdrawal Liability Rules





JSC Concepts

- Stricter Funding Rules:
 - Mandated lower discount rate (corporate long bond rate + 2%;
 6.55%)
 - Reduced asset smoothing
 - Limitation of credit balances
 - Required stricter requirements for endangered and critical plans
- Increased PBGC Premiums:
 - The plan (new variable rate premium),
 - Unions and employers (\$2 per month per active participant),
 - Retiree premium as percent of benefits paid (0% if green zone, 2% if yellow zone increasing up to 6% for the most troubled plans), and
 - New exit premium for employers (in addition to withdrawal liability)





JSC Results

- Preliminary JSC document universally rejected by multiemployer community
- Joint Select Committee dissolved at the end of 2018 without issuing legislation or a report . . .
- BUT Hill staff on both sides of the aisle have far greater depth of knowledge of multiemployer plans and greater understanding of the need to work with stakeholders





What's Happening Now?

- Decision-making reverted to Committees of jurisdiction in House and Senate
 - House Committee on Ways and Means
 - House Committee on Education and Labor
 - Senate Committee on Finance
 - Senate Committee on Health, Education, Labor, and Pensions





On the House Side

- Butch Lewis introduced in House January 9, 2019
 (H.R. 397)
- House Education and Labor Subcommittee on Health,
 Employment, Labor, and Pensions hearing
 - "The Cost of Inaction: Why Congress Must Address the Multiemployer Pension Crisis" held March 7, 2019
- Mark ups in:
 - House Committee on Education and Labor on June 11. 2019
 - House Committee on Ways and Means on July 10, 2019
- Butch Lewis passed House in July 24, 2019 (264-169)





But What About the Senate?

- Senate clearly remains focused on two questions:
 - "Solving the current crisis" AND
 - "Making sure this doesn't happen again"





"Solving the current crisis"

- Butch Lewis Act introduced in Senate July 24, 2019
 (S. 2294)
 - 35 co-sponsors (33 D, 1 l, and 1 R)
 - Not likely to gain broad support from Senate Republicans
- "Liability removal" via partition
 - Can think of partition as a reverse loan removes benefit obligations rather than adds assets
 - Increased certainty of funding for plans and participants
 - No repayment of loan amount





"Making sure this doesn't happen again"

- Tightening of funding rules
 - Discount rates
 - Zone rules
- Additional trustee tools to manage plan funding
- Increased PBGC premiums / increased guarantee
- New plan designs





Next steps...

Step 1—Long-awaited Grassley whitepaper expected to be released this week

- Will set out Republican starting point for addressing multiemployer pension crisis
- Likely to embody Senate Republican themes over the past year
- Good faith effort to make progress toward bipartisan negotiations expected during the remainder of the year





Next steps...

Step 2—Bipartisan negotiations through the remainder of the year to arrive at a solution that:

- Rescues failing plans
- Protects participant benefits
- Restores the PBGC
- Provides new options to stabilize the multiemployer system for the future
- And does so without harming healthy plans







Questions?

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National Coordinating Committee for Multiemployer Plans